NINTH

ANNUAL REPORT

NOVA SCOTIA POLICE COMMISSION

1985

Nova Scotia

Nova Scotia
Police Commission

Nova Scotia

Nova Scotia
Police Commission

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28 February 1986

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The Annual Report of the Nova Scotia Police Commission for the calendar year 1985 is submitted as required by Section 10 of the Police Act of Nova Scotia.

Harry A. Porter,
Chairman.

HAP/smb

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NINTH ANNUAL REPORT

OF THE NOVA SCOTIA POLICE COMMISSION

1985

INTRODUCTION

The Police Act of Nova Scotia establishing the Nova Scotia Police Commission was proclaimed in October 1976. The Nova Scotia Police Commission is responsible under the provisions of the Police Act for the promotion of the effectiveness and efficiency of municipal police services in the Province and for the promotion of improvement in relationships between the public and the police.

The Act requries the Commission to hear and determine appeals on disciplinary penalties imposed or ordered by Chiefs of Police, Boards of Police Commissioners and Councils.

When requested by a Board of Police Commissioners or directed by the Attorney General, the Nova Scotia Police Commission is required by the Police Act to inquire into the conduct of or the performance of duty of any member of a municipal police force, the administration of any police force, the system of policing in any municipality, or the police needs of a municipality.

Upon request, the Act further provides for the appointment of Special Constables and for the approval of appointments of By-Law Enforcement Officers by the Attorney General. The Minister has delegated this authority to the Nova Scotia Police Commission for the former and to the Chairman, Nova Scotia Police Commission for the latter category.

Under the Private Investigators and Private Guards Act the Commission is also responsible for the licensing of companies which provide investigators, armed guards and/or guards for hire; for the licensing of individuals; and for the supervision of the industry including the investigation of complaints against companies and individuals.

Under the Police Services Act the Commission has a responsibility to the Attorney General for recommending the appointment or re-appointment of Provincial Civil Constables and investigating complaints made about their conduct.

A REVIEW OF THE HIGHLIGHTS OF 1985 BY THE CHAIRMAN OF THE NOVA SCOTIA POLICE COMMISSION

The most significant highlight of 1985, was the assent of the Lieutenant Governor on May 17, 1985 of Bill No. 72, An Act to Amend Chapter 9 of the Acts of 1974, the Police Act. The Act was drafted during the early months of the year and incorporates many of the recommendations made by the late Chief Judge Nathan Green in his Report of the Commission to Review the Police Act and Regulations.

Proclamation of the Act will not take place until Regulations to supplement the Act have been drafted and approved. The procedures for handling complaints against the police and for internal discipline, and the creation of a Police Review Board have caused a major revision of the regulations. The task of drafting the new regulations has been in process since the Act was assented to. The objective is to have the regulations on the Minister's desk by March 31, 1986.

In April 1985, the Board of Police Commissioners, Town of Springhill passed a resolution requesting that the Commission conduct a public inquiry into the conduct of and performance of duties of Probationary Chief of Police Samuel MacDonald. The inquiry was completed in one day of hearing of witnesses on May 27,1985. The report of the Commission was sent to all concerned parties on June 13, 1985 and released to the media four days later.

In October 1985, the Town Council of the Town of Annapolis Royal requested that the Commission inquire into the conduct of and the performance of duties of the Chief of Police.

The investigators appointed by the Commission investigated the allegations made against the Chief of Police and, after briefing the Commission's Counsel, the three persons involved concluded that the allegations had insufficient foundation, that a public inquiry would serve no useful purpose, that their investigations had revealed short comings in the police services of the Town, and that an assessment of the police department would probably result in recommendations which would improve and up-grade the police services.

The investigators and the Commission Counsel met with the Town Council to announce and explain these conclusions. Subsequently, the Council passed a motion requesting that the Commission postpone the inquiry and conduct an assessment of the police department.

The assessment was completed and sent to the Town Council on January 31, 1986.

The Nova Scotia Crime Prevention Committee, which was founded in January 1979 under the joint auspices of the Nova Scotia Police Commission and the Atlantic Consultation Centre of the Ministry of the Solicitor General, was disbanded in May 1985 in favour of a new Committee called "Nova Scotians for the Prevention of Crime".

Although this new Committee, which is now more citizen than police oriented, does not enjoy the formal sponsorship of the Commission or Attorney General's Department, a high degree of involvement through active participation and co-operation has been maintained.

During 1985/86 the Commission provided a meeting place and some administrative support. It is the intention of the Commission to continue to assist and co-operate with the Committee and to promote the spirit of Crime Prevention within its mandate.

During 1985, municipal police departments increased their use of the promotional routines which are set up and conducted by the Director-Personnel Development on the staff of the Commission. A total of ten were held. The Commission was also involved in one selection procedure for a Chief of Police and four departments requested the assistance of the Commission in selection procedures for constables.

In spite of the financial restraint in the municipalities, 1985 was a busy training year. Quite clearly, the municipalities recognized the importance of ensuring that their police personnel keep up-to-date with modern police techniques and procedures, and up-grade their knowledge of the law, human relations and general police work. In 1985, 92 percent of the municipal police departments sent members to courses at the Atlantic Police Academy. Although fewer departments sent members to the Canadian Police College, the numbers of personnel taking

courses there was almost double the 1984 figure. But the most significant list is that for other training which shows the large numbers of personnel who attended seminars and courses here in Nova Scotia but also at many other locations in Canada and the United States. These seminars and courses represent an investment in police knowledge and important up-grading of police knowledge in the Province.

By virtue of the Premier's Task Force Against Drunk Driving, every municipal police department in Nova Scotia now has at least one breathalyzer and Alert instrument. Through the good auspices of the Royal Canadian Mounted Police, every department has at least one member qualified to operate both of these instruments and most departments have more than one.

All in all, 1985 has been a good year for municipal policing in Nova Scotia during which there was a very significant improvement in municipal police services through the up-grading of police knowledge and technical expertise. The stage is now almost set for an important change in 1986 when the Amendments to the Police Act and the Regulations which supplement it are proclaimed.

MEMBERS OF THE COMMISSION

AS OF

DECEMBER 31, 1985.

Harry A. Porter	Chairman and full time Member appointed by Order-in-Council April 1, 1976 for 10 years.
Neil G. Price	Part time Member, re-appointed on the 23rd November, 1984 for a further two year term, residing in Wolfville, Nova Scotia.
Murray J. Ritch	Part time Member, re-appointed on the 21st December 1984 for a two year term, residing in Dartmouth, Nova Scotia.

STAFF OF THE COMMISSION

AS OF

DECEMBER 31, 1985.

Position Vacant	Executive Director
Ronald G. Bedgood	Director of Personnel Development. Advisor for the Cape Breton area. He is a civil servant and retired from the Halifax Police Department.
George A. Smith	Director of Police Research and Statistics and Advisor for Annapolis Valley and South Shore areas. He is a civil servant and retired from the Royal Canadian Mounted Police.
J. Edward McNeill	Director and Inspector of Security Services and Advisor for Colchester, Pictou and Cumberland areas. He is a civil servant and retired from the Sydney Police Department.
Administrative Secretaries:	
Carmen Matte	Secretary to the Commission.
Shauna Beaman	Secretary to the Directors.

ACCOMODATIONS:

The Nova Scotia Police Commission offices are located on the 10th Floor, Queen Square, 45 Alderney Drive, Dartmouth, Nova Scotia.

DUTIES OF THE COMMISSION:

The Nova Scotia Police Commission has duties under three Provincial Status:

- Police Act - Chapter 9, Statutes of Nova Scotia 1984;
- Private Investigators and Private Guards Act, Chapter 14, Statutes of Nova Scotia 1972;
- Police Services Act, Chapter 17 (Sections 8-11) Statutes of Nova Scotia 1969.

UPGRADING OF MUNICIPAL POLICE SERVICES IN NOVA SCOTIA:

The Province of Nova Scotia has 26 Municipal Police Forces with an authorized strength of 708 persons. A listing of municipal police departments is attached as Appendix "B".

The Nova Scotia Police Commission's responsibility for promoting the upgrading of municipal police services is progressing in the following areas:

UPGRADING OF MUNICIPAL POLICE SERVICES IN NOVA SCOTIA (CONT'D)

1) Advice and assistance to Boards of Police Commissioners, and Chiefs of Police on the modern management and operation of police departments.

2) Assessments of Police Departments - To date fourteen assessments and one evaluation of a previous assessment have been completed. These were undertaken at the request of municipal authorities.

3) Promotional Routine, Interview Boards - The Nova Scotia Police Commission has now been involved in a total of fourteen Interview Boards for the position of Chief of Police and in twenty-six Promotional Routines for other ranks within municipal police departments. A standard promotional routine system has been developed by the Commission and is used when conducting routines.

4) A Standard Municipal Police Training Plan for Nova Scotia - The Nova Scotia Police Commission is responsible for a progressive improvement and upgrading of the competence and skills of municipal police officers of all ranks. To that end, a standard minimum municipal police compulsory training plan has been developed and is, at present, before the Policy Board.

5) Training of Municipal Police Personnel at the Canadian Police College and Atlantic Police Academy - The Nova Scotia Police Commission is responsible for co-ordinating and arranging for the selection of candidates for all Municipal Police Departments to attend courses at the Canadian Police College in Ottawa, the Atlantic Police Academy in Charlottetown and other training institutions. Appendix "C" lists the number of courses taken in 1985 and their subject matter.

PUBLIC COMPLAINTS AND INTERNAL DISCIPLINE:

A) Public Complaints Against Police - In 1985, a total of 81 public complaints were made to the 26 Municipal Police Departments with regard to actions by their personnel. Of these 81 complaints a total of 51 were either informally resolved or not proceeded with by the citizen. Of the remainder, 16 were found after investigation to be unsubstantiated and 14 resulted in disciplinary action being taken.

B) Internal Discipline - In 1985, the Municipal Police Departments reported that a total of 40 internal disciplinary matters were investigated. Of these, disciplinary action was taken in 26 cases, and in 10 cases no action was taken. There are 4 cases pending.

HEARING AND DISPOSING OF APPEALS:

Under the Police Act and Regulations made under the Act, the Commission is required to hear and dispose of appeals from two sources.

A) Public Complaints Against Police - Members of the public dissatisfied with the handling and disposition of their complaints against police at other levels may appeal to the Attorney General.

B) Members of Police Forces Appealing Disciplinary Matters Police members alleged to have committed disciplinary defaults of the Code of Discipline of the Regulations made under the Police Act may appeal the decision and/or the punishment awarded within their department to their Municipal Boards of Police Commissioners and finally to the Nova Scotia Police Commission.

INVESTIGATIONS AND PUBLIC INQUIRIES:

In 1985, two Investigations and one Public Inquiry were conducted by the Nova Scotia Police Commission.

On April 2nd, 1985, the Municipal Board of Police Commissioners of Springhill requested the Nova Scotia Police Commission to investigate and report on the conduct of, or the performance of, duties of their Chief of Police.

An investigation was completed and as a result an Inquiry was held. A report on the Inquiry was submitted to the Municipal Board of Police Commissioners of Springhill and the Attorney General on June 13th, 1985.

The Council of the Town of Annapolis Royal on October 15, 1985, requested the Nova Scotia Police Commission to investigate the conduct of, or the performance of, duties by their Chief of Police. An investigation was conducted and the Investigators reported back to the Town Council and the Nova Scotia Police Commission that the complaints had not been founded and recommended that the investigation be discontinued.

On December 17th, 1985, the Nova Scotia Police Commission received a request from the Town Council to conduct a full assessment of the Town Police Services. This was carried out and on January 31st, 1986, the completed assessment was submitted to the Town Council and the Attorney General.

LIST OF ACTIVITIES:

A list of activities of the members and staff of the Nova Scotia Police Commission for 1985 is attached as Appendix "A".

APPOINTMENT OF SPECIAL CONSTABLES AND BY-LAW ENFORCEMENT OFFICERS:

At present 422 persons hold appointments as Special Constables. Some of these persons perform duties for the Halifax-Dartmouth Bridge Commission, the Security Branch of the Cape Breton Development Corporation, Federal Fisheries Department, the Department of Lands and Forests, the Department of Tourism, Bowater Mersey Corporation, Canadian Pacific Railway and three towns that are policed by the R.C.M.P.; or are serving as members of the Royal Canadian Mounted Police Auxiliary Police.

Appointments of 80 By-Law Enforcement Officers have been approved as of December 31, 1985.

PRIVATE INVESTIGATORS AND PRIVATE GUARDS ACT:

As of December 31st, 1985, 45 companies were licensed in Nova Scotia to provide private investigators and private guards for hire, and a total of 1577 individual private investigators and private guard licenses were issued.

From April 1st, 1985, to December 31, 1985, the Nova Scotia Police Commission collected $46,945.00 from companies and individuals licensed under the provisions of the Private Investigators and Private Guards Act.

A total of 93 armed guard endorsements were made, 43 Guard Dog Handlers were given endorsement and 16 guard dog licenses were issued.

POLICE SERVICES ACT:

At present there are 39 persons holding appointments as Provincial Civil Constables under the provisions of this Act.

NOVA SCOTIA POLICE COMMISSION

ACTIVITIES

JANUARY 1, 1985 - DECEMBER 31, 1985

- Meetings of the Nova Scotia Police Commission 7
- Staff Meeting with Chairman 13
- Meetings with Provincial Government Departments 14
- Meeting with Federal Government Departments..... 12
- Meetings of Premier's Task Force Against Drunk Driving and Sub-Committee 5
- Chairman Meetings with Attorney General..... 5
- Meetings of Board of Directors Youth Alternative Society..... 7
- Meeting with Executive Officers of Private Guard Companies..... 1
- Meetings of Steering Committee and other Meetings regarding Crime Prevention 10
- Attendance at National Crime Prevention Workshop in Ottawa 1
- Attendance at Symposium of Provincial Police Commissions (New Brunswick) 1
- Meetings of C.A.C.P. Telecommunications Committee 1
- Attendance at National Crime Prevention Week Activities 7
- Attendance at National Police Week Displays..... 5
- Assistance to various Foundations, Societies, Commissions, Consultants, Press, etc..... On Going

Activities Cont'd

- Attendance at Meetings of Committee on Family Violence 4
- Meeting of C.A.C.P.'s Operational Research Committee in Ottawa 1
- Meeting of Annual Operational Research Committee in St. John, New Brunswick..... 1
- Meeting with Ontario Police Commission in Toronto 1
- Meeting regarding Insurance Regulations 3
- Meetings regarding Crime Stoppers Program 2
- Meetings regarding Transport of Dangerous Goods 2
- Meetings of Canadian General Standard Board in Ottawa, Toronto and Montreal 3
- Attendance at Various Seminars not related to training..... 3

ASSISTANCE TO POLICE GOVERNING AUTHORITIES

- Meetings or visits to Municipal Police Departments by Staff Advisors 94
- Meetings or visits with Mayors, Council, Chairman and Municipal Boards of Police Commissioners 20
- Selection Boards conducted for appointment of Chiefs of Police 1
- Promotional Boards Conducted 10
- Departments assisted in Hiring of Personnel 4
- Assessments of Police Departments 1
- Meetings or Visits to Federal or other Police Agencies 4

Activities Cont'd

- Meetings with Halifax, Dartmouth, and Bedford, Police Departments regarding Electronic Data Processing 2

- Arrangements made with Lieutenant Governor for Investiture of Police Exemplary Service Medals and Bars for Municipal Police 1

ACTIVITIES CONCERNING POLICE TRAINING

A responsibility of the Nova Scotia Police Commission in the co-ordinating of the Training of Municipal Police Services at the Canadian Police College, Atlantic Police Academy, Breathalyzer and other courses provided by the R.C.M.P. and training at other training facilities. Courses attended are listed in Appendix "C".

- Attendance at Police Training Courses by Staff Members..... 6

- Canadian Police College Advisory Council Meetings 1

- Other Meetings with Canadian Police College Officials .. 1

- Attendance at Atlantic Police Academy Advisory Council Meetings 2

- Attendance at Atlantic Police Academy Sub-Committee Meetings 2

- Meetings with Police Chiefs and other Department Officials regarding Training 12

- Attendance at Graduation Ceremonies at the Atlantic Police Academy 1

- Lecture to Police Trainers Conference - Atlantic Police Academy 1

Activities Cont'd

- Lecture to Management Course - Atlantic Police Academy 1

- Meetings of Committee on Training and Crime Prevention - University College of Cape Breton 3

- Meetings with Crown Prosecutors in New Glasgow, Amherst and Truro regarding Courses in Criminal Law 3

- Meeting with Atlantic Institute of Criminology 1

MUNICIPAL POLICE DEPARTMENTS
AS OF DECEMBER 31, 1985

DEPARTMENT	REGULAR POLICE STRENGTH	POPULATION	POLICE PER 1,000 POPULATION
Amherst	18	9,684	1.86
Annapolis Royal	3	631	4.75
Bedford	15	6,777	2.21
Berwick	5	1,699	2.94
Bridgewater	15	6,669	2.25
Dartmouth	139	62,277	2.23
Dominion	5	2,856	1.75
Hantsport	3	1,395	2.15
Glace Bay	35	21,466	1.63
Halifax	259	114,594	2.26
Kentville	11	4,974	2.21
Louisbourg	3	1,410	2.13
Lunenburg	7	3,014	2.32
Mahone Bay	3	1,228	2.44
Middleton	6	1,834	3.27
New Glasgow	20	10,464	1.91
New Waterford	14	8,801	1.59
North Sydney	10	7,820	1.28
Springhill	8	4,896	1.63
Stellarton	9	5,435	1.66
Sydney	68	29,444	2.31
Sydney Mines	10	8,501	1.18
Trenton	7	3,154	2.22
Truro	26	12,552	2.07
Westville	6	4,522	1.33
Wolfville	6	3,235	1.85
	708		

TOTAL 26 DEPARTMENTS

NOTE: Population figures are as per 1981 census.

COURSES ATTENDED

1985

CANADIAN POLICE COLLEGE

Technical Traffic Accident Investigation	2
Executive Development	2
Senior Police Administration	4
Instructional Techniques	3
Drug Investigational Techniques	4
Commanders Hostage/Barricaded Persons	3
Negotiators Hostage/Barricaded Persons	5
Identification Methods & Techniques	1
Major Crime	3
Crime Prevention Co-ordinators	1
Police Labour Relations	2
Advanced Identification Methods & Techniques	1
Computer Crime Investigative Techniques	1
Counterfeit Investigative Techniques	3
Financial Management Workshop	1
Fitness Leadership	2
Gambling Investigative Techniques	1
Media Course	3
Microtechnology Familiarization Course	2
Perspectives in Police Management	2
Police Explosives Technicians (Validation)	1
Polygraph Examiners	1
Radiography (Bomb Disposal)	2
Vehicle Theft (Advanced)	2

A TOTAL OF 52 PARTICIPANTS

PARTICIPATING DEPARTMENTS: **TOTAL OF 8 DEPARTMENTS**

BERWICK	BRIDGEWATER	DARTMOUTH	HALIFAX
MIDDLETON	NEW GLASGOW	SYDNEY	TRURO

ATLANTIC POLICE ACADEMY

COURSES ATTENDED 1985

Law Review Course	17
Radar Course	17
Advanced Police Science	8
Arson Investigators	6
Crisis Intervention	5
General Police Science & Radar	9
Interviewing & Interrogation	14
Introduction to Drug Enforcement	6
Police Supervision	5
Traffic Investigation	2
Youth Officers Course	8
Civilian Dispatchers	8
Firearms	36
T O T A L	141

PARTICIPATING DEPARTMENTS	TOTAL 24 DEPARTMENTS
AMHERST	MIDDLETON
BEDFORD	NEW GLASGOW
BERWICK	NEW WATERFORD
BRIDGEWATER	NORTH SYDNEY
DARTMOUTH	SPRINGHILL
DOMINION	STELLARTON
GLACE BAY	SYDNEY
HALIFAX	SYDNEY MINES
HANTSPORT	TRENTON
KENTVILLE	TRURO
LUNENBURG	WESTVILLE
MAHONE BAY	WOLFVILLE

Arrangements were made by the Nova Scotia Police Commission to permit 4 members of Fire Departments in Nova Scotia to attend the Arson Investigation Course at Municipal expense.

BREATHALYZER TRAINING

The Royal Canadian Mounted Police conduct Breathalyzer Training at Debert, Nova Scotia and they arrange with the Nova Scotia Police Commission for a survey to be taken of the requirements of the 26 Municipal Police Departments in the Province.

From the survey the number of courses to be given is determined and allocations are given to the various departments.

In 1985, three courses were conducted and a total of 17 municipal police officers were given this training. Listed below are the Departments involved and the number of personnel from each Department.

Amherst	1	Middleton	2
Annapolis Royal	1	Springhill	1
Bedford	1	Sydney	1
Dartmouth	2	Trenton	2
Halifax	1	Truro	1
Kentville	1	Westville	1
Lunenburg	1	Wolfville	1

ROYAL CANADIAN MOUNTED POLICE

The Royal Canadian Mounted Police in Nova Scotia ("H" Division) conduct in-service training at their headquarters in Halifax or in their Detachment areas. In addition to the Breathalyzer training given in Debert, Nova Scotia, Town municipal police are frequently invited to take part in this training which is of great assistance to smaller departments.

OTHER TRAINING

An ever increasing amount of training over and above that received at the Canadian Police College and the Atlantic Police Academy, and Department in-service training programs is being carried out.

Listed below are courses taken during 1985:

Course	Institution or Location	Number Attending
Stress in Policing	Dr. Van Fleet of British Columbia. Dartmouth, Nova Scotia. (sponsored by the Nova Scotia Police Commission)	60
Criminal Investigation Techniques Undercover Course	Police College, Aylmer, Ontario. In co-operation with Canadian Forces Staff College & R.C.M.P.	1
Forensic Pathology Course	Toronto	2
Fraud	Ontario Police College	2

Course	Institution or Location	Number Attending
Street Survival	Calibre Press, Chicago Dalhousie University (sponsored by Police Association of Nova Scotia)	200
Firearm Repair Course	Smith & Wesson, Springfield Academy, Mass., U.S.A.	1
Canadian Fire Investigators - Level 2 Fire & Arson Investigation	Acadia University	1
Street Survival	Boston College, Mass. U.S.A.	2
Suicide Prevention Training	Correction Service of Canada	3
Law (1)	University College of Cape Breton	20
Law (2)	University College of Cape Breton	15
Security Seminar	Canadian Bankers Association Halifax	6
Dangerous Goods Training	Halifax Fire Department	21
Emergency Site Management	Arnprior College, Ontario	1
Initial Intervention of Family Sexual Abuse	Maritime School of Social Work	1
C.I.S.D. Technical Officer Seminar	Bick College, Toronto	1
Auto Theft Course	International Association of Auto Theft Investigation Portland, Maine, U.S.A.	1
Alcohol & Drug Prevention Course	Canadian Armed Forces St. Mary's University	1
Fitness Appraisers Certification	Dalhousie University	12
Outlaw Motorcycle Gang Training	Metro Toronto Police	1

Course	Institution or Location	Number Attending
Workplace Safety Seminar	Nova Scotia Safety Council	5
Treatment of Child Sexual Abuse	Acadian University by Maritime School of Social Work	1
Emergency Readiness, Preparedness Program	Arnprior, Ontario	2
Anti-Crime Seminar	Canadian Society of Industrial Security	1
Advanced Professional Development Program for Human Resourse Executives	University of Michigan	1
Instructional Techniques Course	Nova Scotia Safety Council	3
Child Sexual Abuse Workshop	Atlantic Child Guidance Center	1
Pay Survey to Job Matching Methodology	Pay Research Bureau, Ottawa	4
Community Relations	University College of Cape Breton	21
Criminology	University College of Cape Breton	18

The Courses listed are not all encompassing but are those that the Nova Scotia Police Commission have on record.